



Adirondack
Park Agency

Lincoln Pond Campground & Luzerne Campground Intensive Use Areas

2025 Proposed Final Unit Management Plans

November 14th, 2025

Presentation Outline

- Summary of the 1990 Final Generic Unit Management Plan and Environmental Impact Statement for Campgrounds and Day-Use Areas Volumes
- Lincoln Pond Campground
 - Campground location
 - Summary of public comments and Agency response
- Luzerne Campground
 - Campground location
 - Summary of public comments and Agency response
- Master Plan conformance considerations for campgrounds
- Staff recommendation
- Board vote on Master Plan conformance

**1990 Final Generic Unit
Management Plan and
Environmental Impact Statement
for Campgrounds and Day-Use
Areas Volumes**

Campground Generic EIS Overview

- Generic UMP/GEIS is broken into three volumes.
- Volume I- Generic EIS, contains overview, environmental setting, goals, policy and mgt. criteria universally common to all IUAs
- Volume II- Site specific document containing biological, physical, and built infrastructure inventories along with site specific mgt. objectives for each IUA.
- Volume III- Contains reference material and support data to Volumes I & II



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Lincoln Pond Campground

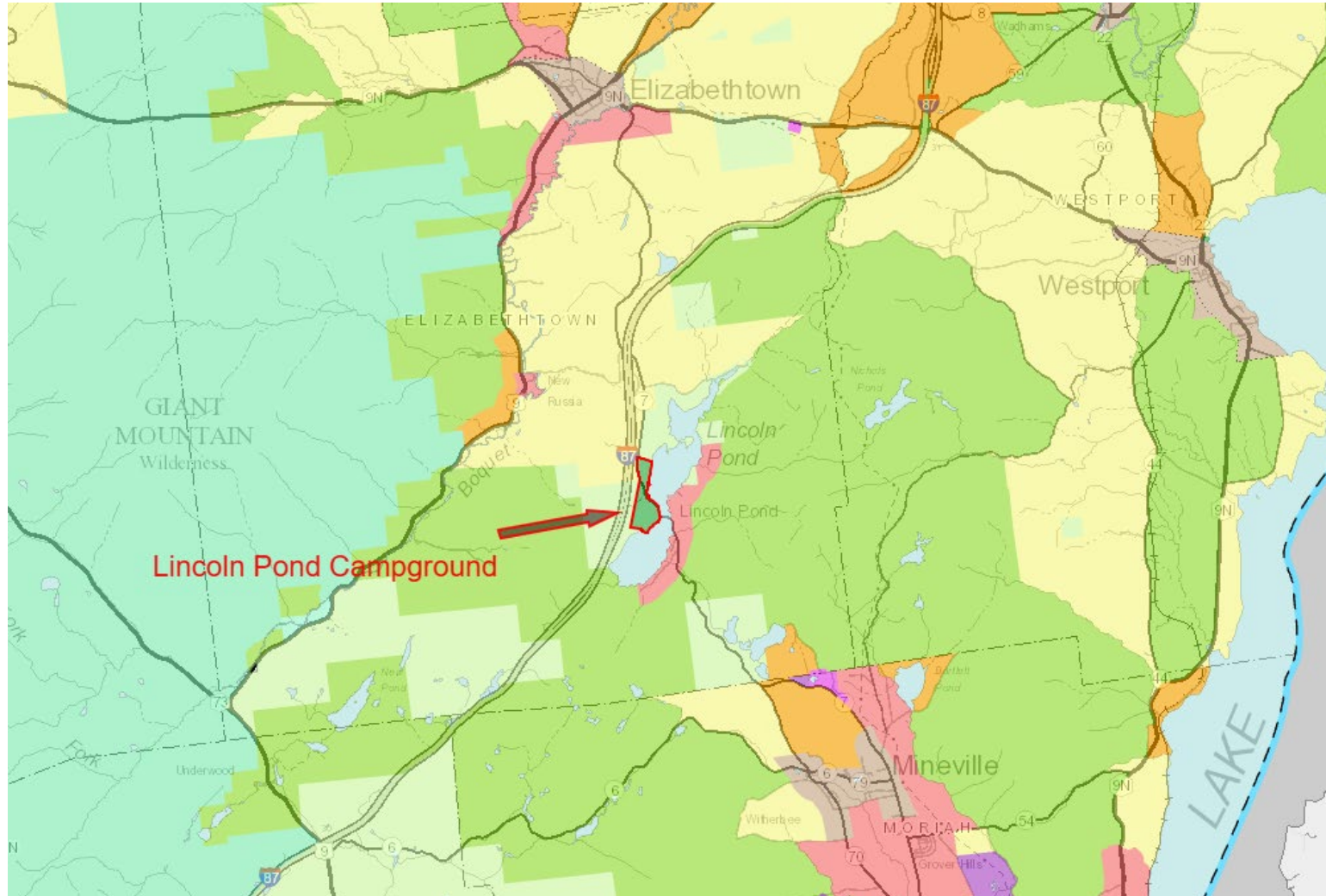
2025 Proposed Final Unit Management Plan

November 14th, 2025

Lincoln Pond Campground



Lincoln Pond Campground



Summary of Public Comments for Lincoln Pond (APSLMP Related)

Joint Public Comment Period

- Agency Board authorized staff to proceed with a joint public comment period
- August 14th, 2025, through September 15th, 2025
- One APSLMP related written comment letter during this period
- Exhibit 17

Public Comments for Lincoln Pond

- Public Comment- a playground, described in the UMP, is not identified in the APSLMP as a conforming structure in Intensive Use Areas (IUAs) and the draft UMP does not comply with the APSLMP's Guidelines for Management and Use of Intensive Use Areas. The commenter calls for the playground's removal.
- APA Response-
 - Rustic playgrounds are approved and described in the 1990 Final Generic Unit Management Plan and Environmental Impact Statement for Campgrounds and Day-Use Areas Volume I.
 - The playground structure consists mainly of natural materials to the greatest extent possible, uses natural colors, and blends with the relatively wild and undeveloped character of the Adirondack Park
 - Development of the rustic playground met the APSLMP's construction criteria.
 - The playground exceeds minimum setback and screening requirements from Lincoln Pond.

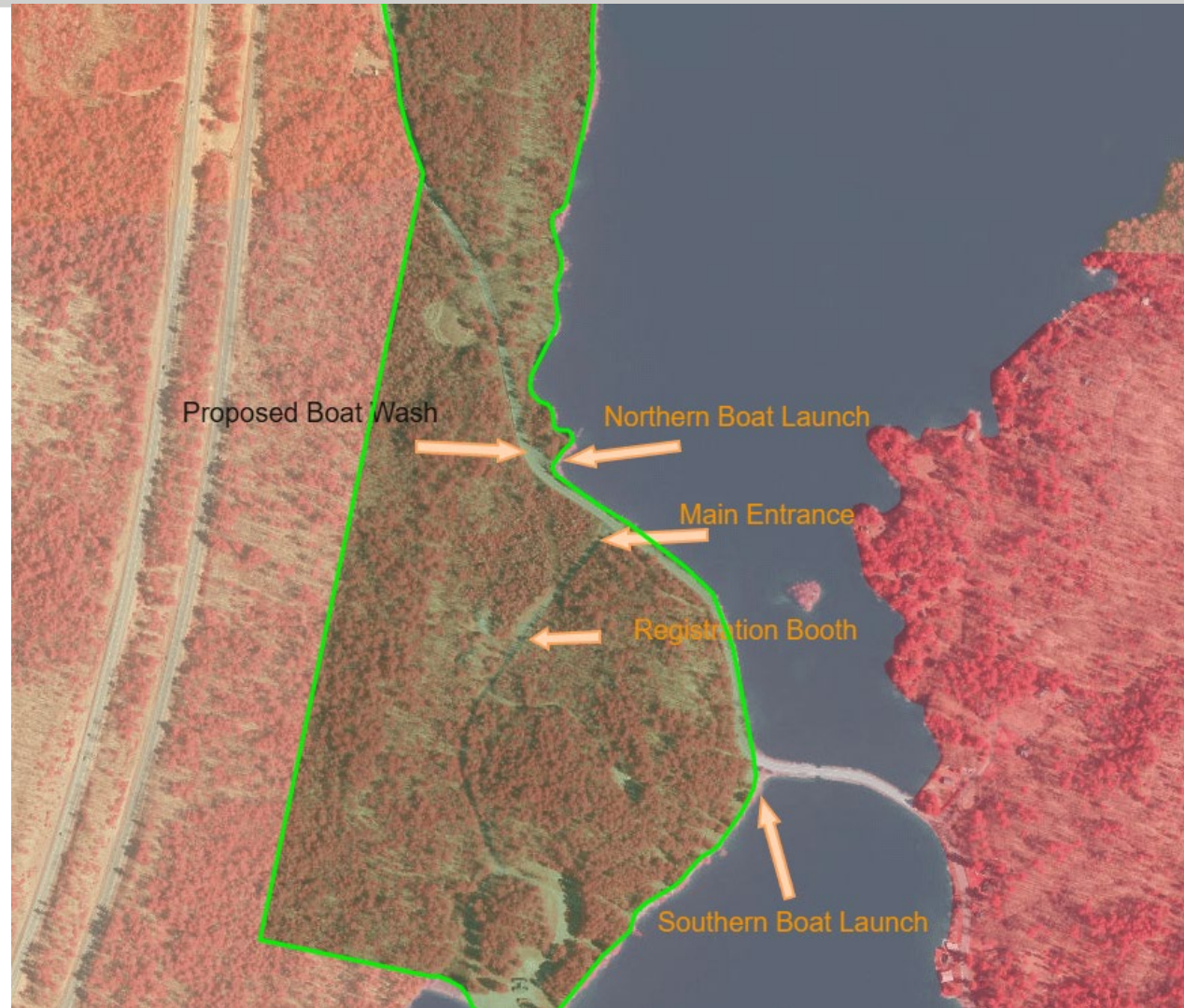
Lincoln Pond Campground Rustic Playground



Public Comments for Lincoln Pond

- Public Comment- campground roads should be unpaved because paved roads are not in harmony with the undeveloped character of the Adirondack Park and do not blend with the Adirondack environment as required by the APSLMP.
- APA Response-
 - Paved roads are approved and described in the 1990 Final Generic Unit Management Plan and Environmental Impact Statement for Campgrounds and Day-Use Areas Volume I.

Lincoln Pond Campground Boat Launch Locations



Public Comments for Lincoln Pond

- Public Comment- the southern boat launch should be converted to a fishing and waterway access site.
- APA Response-
 - The APSLMP offers guidelines for the management of intensive use area boat launching sites.
 - For Lincoln Pond Public Campground, the federal Visitor Use Management Framework is being utilized to conduct the APSLMP mandated periodic review.



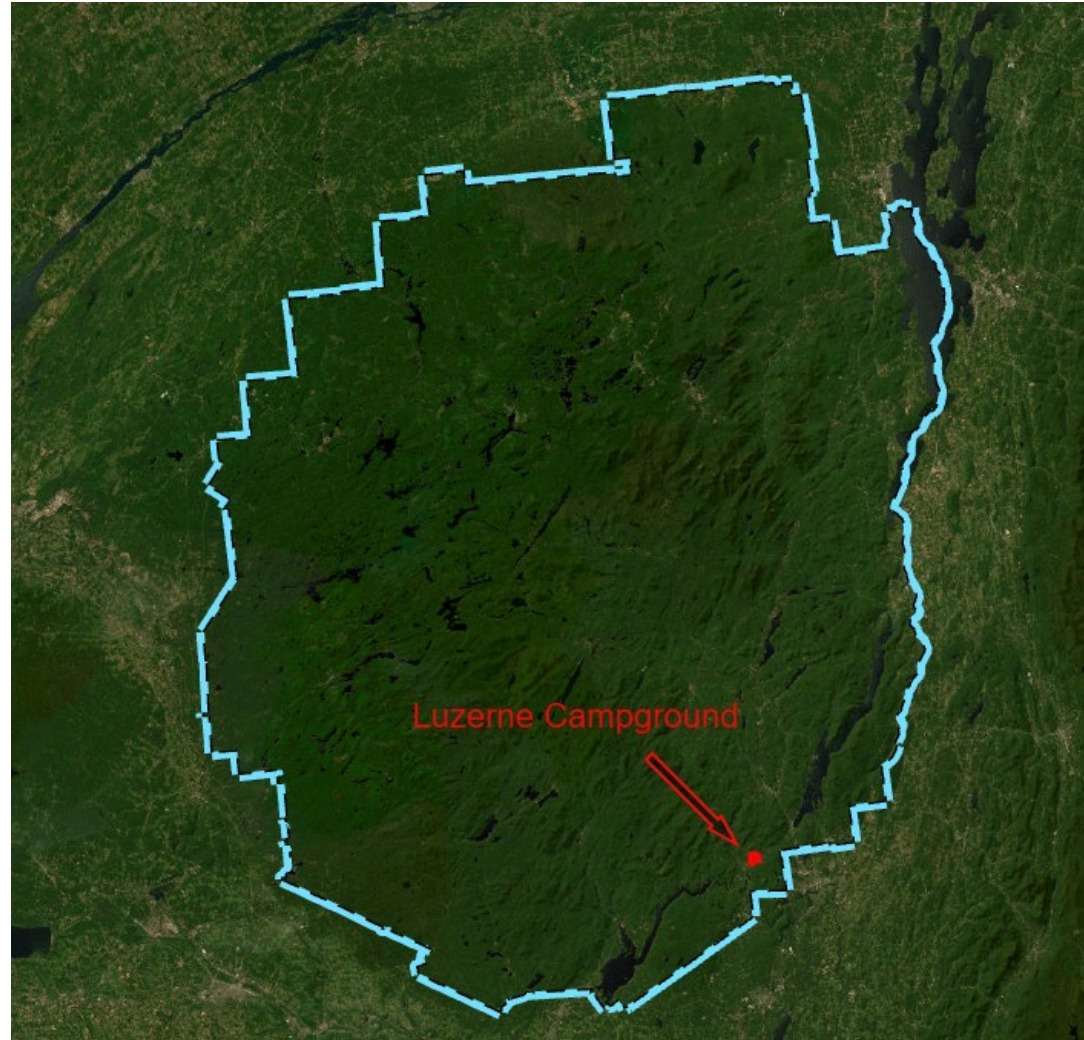
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Luzerne Campground

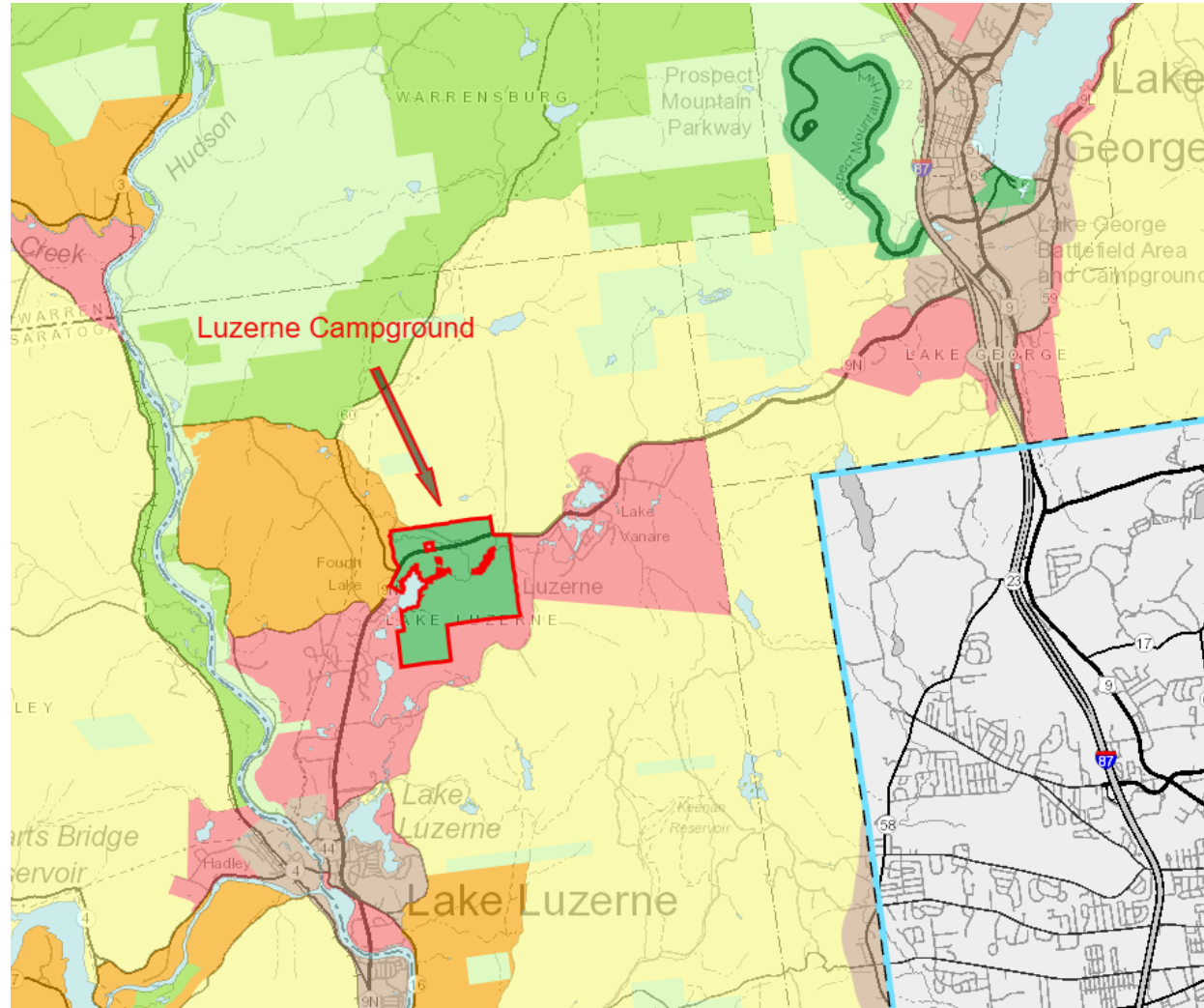
2025 Proposed Final Unit Management Plan

November 14th, 2025

Luzerne Campground



Luzerne Campground



Summary of Public Comments for Luzerne (APSLMP Related)

Joint Public Comment Period

- Agency Board authorized staff to proceed with a joint public comment period
- August 14th, 2025, through September 15th, 2025
- One APSLMP related written comment letter during this period
- Exhibit 16

Public Comments for Luzerne Campground

- Public Comment- a playground, proposed in the UMP, is not identified in the APSLMP as a conforming structure in Intensive Use Areas (IUAs) and the draft UMP does not comply with the APSLMP's Guidelines for Management and Use of Intensive Use Areas.
- **APA Response-**
 - Rustic playgrounds are approved and described in the 1990 Final Generic Unit Management Plan and Environmental Impact Statement for Campgrounds and Day-Use Areas Volume I.
 - The proposed playground structure consists mainly of natural materials to the greatest extent possible, uses natural colors, and blends with the relatively wild and undeveloped character of the Adirondack Park
 - Proposed development of the rustic playground meets the APSLMP's construction criteria.
 - The playground location will exceed minimum setback and screening requirements from Fourth Lake.

Luzerne Campground Proposed Rustic Playground



Public Comments for Luzerne Campground

- Public Comment- campground roads should be unpaved because paved roads are not in harmony with the undeveloped character of the Adirondack Park and do not blend with the Adirondack environment as required by the APSLMP.
- APA Response-
 - Paved roads are approved and described in the 1990 Final Generic Unit Management Plan and Environmental Impact Statement for Campgrounds and Day-Use Areas Volume I.

Public Comments for Luzerne Campground

- Public Comment- “The campground now has 173 sites, in violation of the SLMP’s limit of no more than 150 allowable sites. The campground must be “rehabilitated and reconstructed” to ensure that it and all of its facilities have the minimum adverse impact possible on surrounding state lands.”
- APA Response-
 - The APSLMP does not mandate closure of campsites or the campground as a whole. The Luzerne facility was opened prior to the adoption of the APSLMP in 1972. On page 43, the APSLMP reads “[t]he maximum size of **future** campgrounds in the Park will be in the range of 75-150 individual camping sites depending on site constraints, resource considerations and impacts on nearby lands.”

Adirondack Park State Land Master Plan Conformance Review

Guidelines for Management and Use – Basic Guidelines (APSLMP at 41)

Primary management guideline will be to provide:

- public opportunities for recreation
- in a setting and scale in harmony with the relatively wild and undeveloped character of the Adirondack Park

Guidelines for Management and Use – Basic Guidelines (APSLMP at 41)

All intensive use facilities should be located, designed and managed:

- to blend with the Adirondack environment;
- to have minimum adverse impact on surrounding state and private lands

Guidelines for Management and Use – Basic Guidelines (APSLMP at 41 & 42)

Construction and development activities will:

- avoid material alteration of wetlands;
- minimize extensive topographic alterations;
- limit vegetative clearing;
- preserve the scenic, natural and open space resources of the intensive use area.

Guidelines for Management and Use – Basic Guidelines (APSLMP at 42)

- Rustic nature
- Natural character
- Natural materials
- Shoreline setbacks



Guidelines for Management and Use – Basic Guidelines (APSLMP at 42)



- The older, existing campgrounds will be rehabilitated and reconstructed as soon as possible to reflect modern site planning principles that will better blend the facilities with the environment and comply with the provisions of the SLMP.

Guidelines for Management and Use – Basic Guidelines (APSLMP at 42)



- The older, existing campgrounds will be rehabilitated and reconstructed as soon as possible to reflect modern site planning principles that will better blend the facilities with the environment and comply with the provisions of the SLMP.

Definitions (SLMP pg. 17 and 18)

6. Boat Launching Site -- a site providing for the launching of trailered boats, with ramp and attendant parking facilities.

14. Fishing and Waterway Access Sites -- a site for fishing or other water access with attendant parking facilities which does not contain a ramp for or otherwise permit the launching of trailered boats.

Intensive Use Area Guidelines for Management and Use: Boat launching sites (SLMP pg. 43 & 44)

“1. Boat launching sites will only be provided on large lakes regularly used by motorboats. A large lake is defined as a lake approximately 1,000 acres or more in area...”

“2. Boat launching sites will only be provided on the above lakes where” certain criteria can be met.

“3. Existing boat launching sites that do not meet the above guidelines may be retained but their status will be periodically reviewed to determine if their eventual conversion to fishing access sites is appropriate.”

Staff Recommendation

The proposed final 2025 Lincoln Pond Unit Management Plan and the 2025 Luzerne Unit Management Plan conform to the general guidelines and criteria of the Adirondack Park State Land Master Plan.



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